

### EU POLICY LAB

a collaborative and experimental space for innovative policy-making

Fabiana Scapolo, PhD Deputy Head of Unit Foresight, Behavioural Insights and Design for Policy DG Joint Research Centre European Commission

## HOW CAN FORESIGHT AND HORIZON SCANNING BETTER INFORM POLICY AGENDAS?

2<sup>ND</sup> INTERNATIONAL NETWORK FOR GOVERNMENT SCIENCE ADVICE CONFERENCE SCIENCE AND POLICY MAKING: TOWARDS A NEW DIALOGUE BRUSSELS, 29-30 SEPTEMBER 2016

Flickr picture credits: Kevin Dooler

## FORESIGHT FOR POLICY-MAKING : LOOKING BACK

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In 2008 six possible functions were identified:

- 1. Informing policy
- 2. Facilitating policy implementation
- 3. Embedding participation in policy-making
- 4. Supporting policy definition
- 5. Reconfiguring the policy system



Olivier Da Costa, Philine Warnke, Cristiano Cagnin, Fabiana Scapolo (2008) 'The impact of foresight on policymaking: insights from the FORLEARN mutual learning process' Technology Analysis & Strategic Management, 20:3, 369-387

6. Symbolic function

### THE TRADITIONAL POLICY CYCLE AND COMPLEXITY

### **Civil Society**

#### **Business sector**



### European Parliament

Member States/ Council

Commission

### **ANTICIPATION (FORESIGHT?) IN THE EUROPEAN COMMISSION**

- A diversified experience dominated by scientific and technological dimensions
- > A tendency towards modelling and quantitative methods
- A growing consensus on the need to engage with global complexity and contingencies using a wider set of anticipation tools for more effective and resilient policies

2014 Better regulation toolkit: "foresight and other forward looking tools complement quantitative modelling with a system thinking and long-term approach that is developed through qualitative and participatory methods involving all relevant stakeholders. They facilitate thinking out-of-the-box."

### FORESIGHT IN THE JOINT RESEARCH CENTRE

- Long tradition (Institute for Prospective Technological studies, Future Oriented Technology Assessment Conferences)
- Focus on technology analysis and progressive shift towards quantitative modelling
- Recent revitalisation of foresight: addressing complexity through narratives

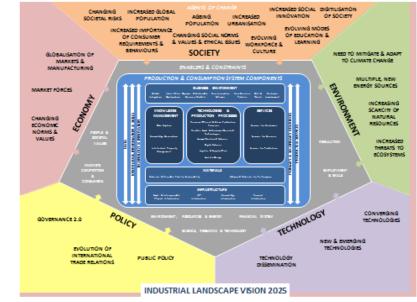


### MORE THAN REPORTS: OPERATIONALISING FORESIGHT

- SYNCHRONISATION: align the timing of foresight projects with the European policy-making cycle
- > **ENGAGEMENT**: ensure active participation of the right stakeholders
- POLICY RELEVANCE: co-design projects with policy DGs that can deliver insights to effectively support their specific policy initiatives
- CROSS-POLICIES: system thinking often requires working with more than one Commission service on a given project
- DESIGN: customise and combine methods and create new fit-for-purpose tools
- CAPITALISE ON FORESIGHT KNOWLEDGE: exploit the knowledge generated through foresight processes with policy makers and stakeholders through new tools and engagement processes
- ANTICIPATORY CULTURE: bring long-term non-linear thinking into the mindset of policy makers

#### A new method for industrial policy at sectoral level

- Build on previously developed industrial landscape vision 2025 (ILV 2025)
- Platform for active engagement with industry (especially SMEs), European Industrial Associations, and other stakeholders
- Facilitation of a dialogue between the industrial sector and the European Commission (already implemented on two manufacturing sectors)
- Definition of an industrial policy agenda for the manufacturing sector
- Strong ownership from the sector on the vision
- Identification of new highlights, partial reorganisation or different take on existing knowledge



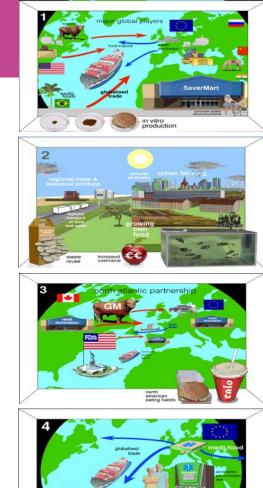
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# **PROJECT 2: FOOD SAFETY & NUTRITION 2050**

### Future proofing the regulatory framework

- Identify possible future challenges for the EU food safety and nutrition
- Assess whether the current food policy and regulatory framework is able to deal with future challenges (contributing to REFIT - Regulatory Fitness and Performance Programme)
- Identify research needs and develop policy recommendations on the basis of scenarios

The project is carried out together with DG SANTE.



## **NEW TOOLS 1: SERIOUS GAME TO EXPLORE SCENARIOS**

### Bringing scenarios to life

- A board game that takes players through plausible alternative futures to make them think and discuss systemically
- Brings the future close to participants' realities
- Already two editions of the game using scenarios from different foresight studies

### Feedback

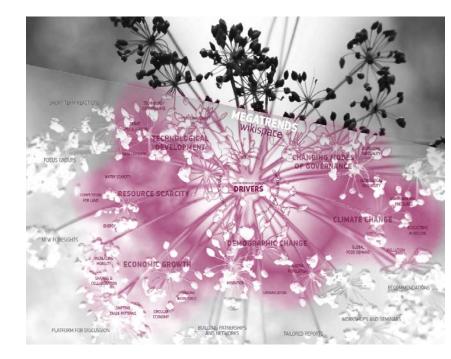
- Positive feedback from industry, NGOs and policy-makers
- 80% of players agree that the game helped them take a strategic and forward-looking perspective
- Strong elements of surprise and learning
- As in real life, the quality of the conversation depends on the type of participants



### **NEW TOOLS 2: FORESIGHT KNOWLEDGE MANAGEMENT TOOL**

#### Towards quicker future-proofing

- Develop a repository of European relevant global trends that shape our society to foster systemic understanding and possible implications on policy issues
- Prototype and test new tools to support exploratory discussions engaging with European policy makers contributing to future-proof policies
- Strengthen the future literacy capacity across the Commission



## **NEW HORIZONS**

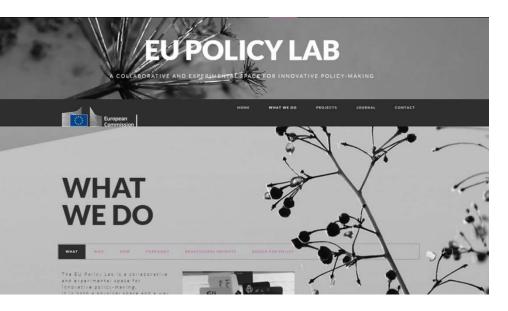
- Horizon scanning: detecting, analyse weak signals and emerging issues and their possible implications
- Bridge quantitative and qualitative approaches
- Engage beyond the network of usual experts towards more participatory foresight
- Engage with Member States foresight capacities on EU policy related topics
- Revisit our relation with the foresight community after the FTA conference series



### FORESIGHT, BEHAVIOURAL INSIGHTS & DESIGN FOR POLICY UNIT

#### We operate as the EU Policy Lab

- Collaborative and experimental space
- Applying foresight, behavioural insights and design thinking
- Explore, connect and find solutions for better policy-making
- Working directly for policy DGs



http://blogs.ec.europa.eu/eupolicylab/



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